

SUBJECT: Award of contract to Consolidated Engineering Inc. for the Pavement Management Program 2026 (Asphalt), CIP Project No. 336-31705

DEPARTMENT: Engineering

STAFF: Allen Baquilar, Director of Engineering/City Engineer
Anju Pillai, Engineering Manager
Brant Wilson, Associate Civil Engineer

TITLE/RECOMMENDATION

Adopt a Resolution approving the contract documents, awarding the bid, and authorizing the City Manager or designee to execute a contract and necessary documents for the Pavement Management Program 2026 (Asphalt), CIP Project No. 336-31705, ("Project") with Consolidated Engineering Inc. as the lowest responsible and responsive bidder in the amount of \$1,929,999, plus a contingency of \$482,500 (25%), for a total funding authorization not to exceed amount of \$2,412,499.

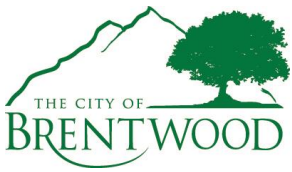
FISCAL IMPACT

The total contract amount with Consolidated Engineering Inc. is \$1,929,999, plus a contingency of \$482,500 (25%), for a total funding authorization not-to-exceed amount of \$2,412,499.

The funds for this Project are included in the 2025/26–2029/30 Capital Improvement Program ("CIP"). Funding for the Project is from the General Fund and Road Maintenance and Rehabilitation Account ("RMRA") funds.

The contractor's scope of work also covers the Trail Pavement Management Project, which is funded by the General Fund and Measure J funds.

There is sufficient Project budget to award the cost of the contract plus a 25% contingency.



BACKGROUND

The streets and locations proposed for rehabilitation this year are identified on the attached list (Attachment 3). This list reflects the segments recommended for improvement as part of the City's ongoing pavement management efforts and available funding for the current fiscal year.

The process for selecting streets for resurfacing is based on several factors intended to maintain the safety and quality of the City's roadway network. Streets are prioritized using the Pavement Condition Index ("PCI"), which measures pavement condition; streets with lower PCI scores are generally given higher priority for rehabilitation.

Staff also considers the time since a street segment or neighborhood was last rehabilitated, with those having gone the longest without rehabilitation prioritized. Project cost is another key factor, as staff aim to maximize the overall benefit of available funding while addressing the most critical needs.

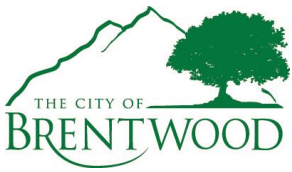
Furthermore, staff takes into account the functional importance of each street, such as, its role in traffic circulation, access to key destinations, and overall community connectivity.

By balancing these criteria, staff ensures that the streets in greatest need of attention are addressed first, promoting a safer, and more efficient transportation system for all.

This Project scope includes removing and replacing damaged pavement, resurfacing streets, repairing areas with significant wear, sealing cracks to prevent further damage, and applying a protective slurry seal to extend the life of the pavement. The Project will also include repainting lane lines and street markings, replacing pavement markers, and adjusting utility covers such as manholes and valves so they are level with the new street surface.

Using the same selection process, this Project will also rehabilitate a City-owned parking lot and City-maintained pedestrian/bicycle trail, consistent with the Trail Pavement Management Project.

The Project was advertised on February 27, 2026, and bids were opened on March 25, 2026. The following eight bids were received:



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Bidder	Bid Amount
Consolidated Engineering, Inc.	\$1,929,999.00
Rapid Grading Services	\$2,007,937.30
Mountain Cascade Inc.	\$2,098,530.00
Knife River Construction	\$2,164,187.00
Bay Cities Paving & Grading, Inc.	\$2,175,026.00
Ghilotti Bros, Inc.	\$2,236,636.00
Radius Earthwork, Inc.	\$2,254,350.25
United Pavement Maintenance	\$2,725,748.00

Staff reviewed the bids received and are recommending the award of the contract to Consolidated Engineering, Inc. as the lowest responsible and responsive bidder for the Project, following consideration of a protest submitted by the second lowest bidder, Rapid Grading Services (RGS). Following consultation with the City Attorney’s office, a response to the bid protest was submitted in writing to RGS (see Attachment 5), to which RGS acknowledged receipt, and thanked the City for the update.

CITY COUNCIL STRATEGIC INITIATIVE

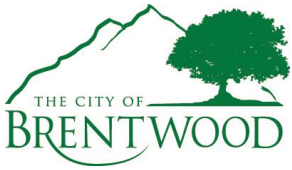
Not Applicable.

PREVIOUS ACTION

Previous action by the City Council is included in Attachment 1.

ENVIRONMENTAL DETERMINATION

The Project is exempt from the California Environmental Quality Act (“CEQA”) pursuant to Section 15301(c) (Existing Facilities) of the CEQA Guidelines. A Notice of Exemption was filed with the Contra Costa County Clerk Recorder on February 25, 2026. There is no substantial evidence that the Project would result in a significant environmental effect, and none of the exceptions set forth in CEQA Guidelines Section 15300.2 apply.



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ALTERNATIVE OPTION(S)

1. Do not approve staff's recommendation.
2. Modify staff's recommendation based on legally defensible findings.
3. Continue the item with direction for staff to return with additional information.

ATTACHMENT(S)

1. Previous Action
2. Resolution
3. List of Locations
4. Contract
5. City's Bid Protest Response
6. CIP Project Sheet